## Telecommunications Policy, Economics and Regulations <br> Regulatory and administrative transparency <br> 

Source: OECD, Summary Indicators of Product Market Regulation with an Extension to Employment Protection Legislation, 2002.

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Economic regulation
Economic efficiency
Supply and Demand
Price elasticity of demand
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Economic efficiency in telephony
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Theory of monopoly

## Sectors of Economy

Public sector:
highway, railroad
Relies on economic regulation
Private sector:
resources and prices
Relies on competition
Public utility sector:
telephone service, electricity, natural gas

## Who, why, how do we regulate?

Who do we regulate?
Regulate those who have monopoly power and provide an essential service or product

## Why?

Because a party with monopoly power over an essential service has both the incentive and ability to price gauge (increase) and discriminate to whom the product is offered

Avoid overpricing and discrimination

## Who, why, how do we regulate?

## How?

1. Controlling entry, expansion and exit prevent uneconomic duplication of facilities protect subsidies; revenue from long distance flows into local service before breakup
2. Price control

Increase in price = Decrease in QoS

## Rate of return regulation;

Limit return (profit) on investment (value of the capital stock)
More regulative than a price cap

# Who, why, how do we regulate? 

3. Limiting profit
4. Preventing discrimination of consumers

## Economic Efficiency

Scarcity: the concern of economic theory
How to allocate limited resources?
How can the resources be optimally allocated?
Economic costs: measures the value of resources used

Demand: measures the value of resources (goods and services) to consumers
Consumer's willingness to pay (WTP)

## Supply and Demand

Determines the allocation of resources


## Demand

Measures the value of goods and services
A function of price, income, price of other goods and tastes

Price
Income
Normal good: increase in income shifts demand to the right
Inferior good: the reverse

## Demand

Price of other goods
Complementary goods: increase in the price of other good decreases the demand
Substitute goods: increase in the price of other good increases demand
Is on-line music complementary or substitute of offline music?

## Price Elasticity of Demand

Sensitivity of demand to changes in price
The percentage change in quantity with respect to a percentage change in price

$$
\eta=(\Delta \mathrm{Q} / \mathrm{Q}) /(\Delta \mathrm{P} / \mathrm{P})=(\Delta \mathrm{Q} / \Delta \mathrm{P})(\mathrm{P} / \mathrm{Q})
$$

## Elastic vs. inelastic



## Elastic vs. inelastic

## Perfect elastic: $\eta=$-infinity




## Elastic vs. inelastic

## Perfect inelastic:

$$
\eta=0
$$




## Price, Revenue and Elasticity



## Price, Revenue and Elasticity



## Price, Revenue and Elasticity



$$
\begin{aligned}
\eta_{\mathrm{B}} & =(\Delta \mathrm{Q} / \Delta \mathrm{P})(\mathrm{P} / \mathrm{Q})=-\left(\mathrm{BP}^{\prime} / \mathrm{AP}^{\prime}\right)\left(\mathrm{OP}^{\prime} / \mathrm{BP}^{\prime}\right) \\
& =-O P^{\prime} / A P^{\prime}=-\mathrm{P} /(\mathrm{P}-\mathrm{MR})
\end{aligned}
$$

## Price, Revenue and Elasticity



## Price Elasticity of Demand

Service

Installation
Subscriber access
Exchange usage
Intra-state toll
Inter-state toll
International

Point estimation
-0.03
-0.10
-0.20
-0.65
-0.75
-0.90

## Income Elasticity of Demand

Service

Subscriber access
Exchange usage
Intra-state toll
Inter-state toll
International

Point estimation
$+0.50$
+1.00
$+1.25$
$+1.50$
$+1.70$

## Consumer's surplus

Value beyond which the consumer pays for a good or service: decreasing marginal benefit


# Social welfare = Consumer's surplus <br> + Producer's surplus 



## Deadweight loss (DWL)

If the government taxes a good or restricts its sale (price ceiling/floor), the welfare is lowered Loss of economic efficiency


## Summary

Sectors of Economy
Regulation
Supply and Demand
A function of price, income, price of other goods and tastes
Price elasticity of demand
$\eta_{\mathrm{p}}=-\mathrm{P} /(\mathrm{P}-\mathrm{MR})$
Social welfare
Consumer surplus
Producer surplus
Deadweight loss

## Supply

## Based on cost

Costs:
fixed vs. variable
relevant (future cost) vs. irrelevant (historic cost)
marginal vs. average
economic (opportunity cost, implicit cost) vs.
accounting (explicit cost)

## Supply

Average Cost (AC)

$$
\mathrm{AC}=\mathrm{TC} / \mathrm{Q}=\mathrm{TFC} / \mathrm{Q}+\mathrm{TVC} / \mathrm{Q}=\mathrm{AFC}+\mathrm{AVC}
$$

Marginal Cost (MC)
$\mathrm{MC}=\mathrm{dTC} / \mathrm{dQ}$

Relevant cost: prospective (future cost),
e.g. spectrum cost

Irrelevant cost: historic cost, e.g. sunk cost

각종 費用曲線 사이의 상호관계


## Telecommunications Demand

## Telecommunication service

Subscriber line charge: The Federal Communications Commission authorizes local telephone companies to recover a portion of the costs of the facilities we use to connect your home or business for services through a monthly assessment on all residential and business customers.

Carrier common line charge: LECs are required to charge interexchange carriers a Carrier Common Line charge for every minute of interstate traffic that any of their customers send or receive.

## Transport

Switching
Information

## Telecommunications Demand

Demand by subscribers' access
Access from CPE to the CO (local loop)
Dependent on usage
Symmetry in calling: calls beget calls
Elasticity increases with distance
Toll and exchange usage

## Telecommunications Demand

## Externality

Network (subscriber) externality
Network is more valuable by including more subscribers
Rational for subsidizing local exchange service
Call externality
Receive benefit by calling (e.g. 1-800- , 080-)

## Economic Efficiency in Telephony

Prices based on costs
Define service correctly
Avoid cross-subsidies
Competition

## Economic Efficiency in Telephony

Price based on costs
Marginal cost pricing ( $1^{\text {st }}$ best pricing)
Ramsey pricing ( $2^{\text {nd }}$ best pricing)
Other alternatives

## Economic Efficiency in Telephony

No cross subsidies
Targeted subsidies, if any
Subsidies financed by government
Cross subsidization
Price discrimination
Charging one group higher rates than another for identical services, e.g. industrial vs. residential users

Same urban and rural phone rates

## Economic Efficiency in Telephony

Cross subsidization is present when the averageincremental revenue by a product of a firm is insufficient to cover its average incremental cost, but the firm nevertheless earns sufficient revenue from all its products to cover its cost of capital and other expenses
Some other products of the firm must be priced sufficiently high to bring in the revenue required to offset the shortfall of revenues of the crosssubsidized product

## Economic Efficiency in Telephony

Role of competition
Allocation of resources
Incentive for efficiency
Threat of entry discipline

## Theory of Monopoly

Monopoly assumes
No substitute
Low price elasticity
Entry barrier
Barrier in supply of inputs
Scale of economy $\rightarrow$ natural monopoly

그림 12～1 最小效率規模와 시장의 형태


## Theory of Monopoly

Economies of scale
Declining unit cost by mass production
AC falls as output increases
Long-run unit fixed cost converges to zero
$\mathrm{f}(\mathrm{TC})=\mathrm{Q}, \mathrm{f}(\alpha \mathrm{TC})>\alpha \mathrm{Q} ; \alpha>1$
Scale of diseconomy

## Theory of Monopoly

Economies of scope
Declining cost by two or more complementary products
$\mathrm{p}(\mathrm{x}+\mathrm{y}) \leq \mathrm{p}(\mathrm{x})+\mathrm{p}(\mathrm{y})$
Contestable market assumption:
No barrier to entry/exit
Many firms can enter (exit) rapidly if $\mathrm{P}>\mathrm{C}(\mathrm{P}<\mathrm{C})$
Any pricing plan with TR $>\mathrm{TC}$ is eliminated by competition

## Theory of Monopoly

Monopoly pricing practices

## Higher prices (above MC)

Constrain output
Sustainable price with possible price discrimination
Monopoly power (economies of scale) that can prevent entry
Identify the price elasticity of each consumers group
Prevent resales

## Theory of Monopoly

De jure (in law) vs. de facto (the fact) monopoly
De jure monopoly: local phone service
De facto monopoly (physical, natural monopoly): electricity, water supply
Inefficiency of monopoly

## Summary

## Supply and Demand

Based on cost: FC vs. VC, TC vs. AC, TC vs. MC
Economic efficiency in telephony
Prices based on costs: MC pricing, Ramsey pricing
Define service correctly
No cross-subsidies
Competition
Theory of monopoly
Economies of scale

